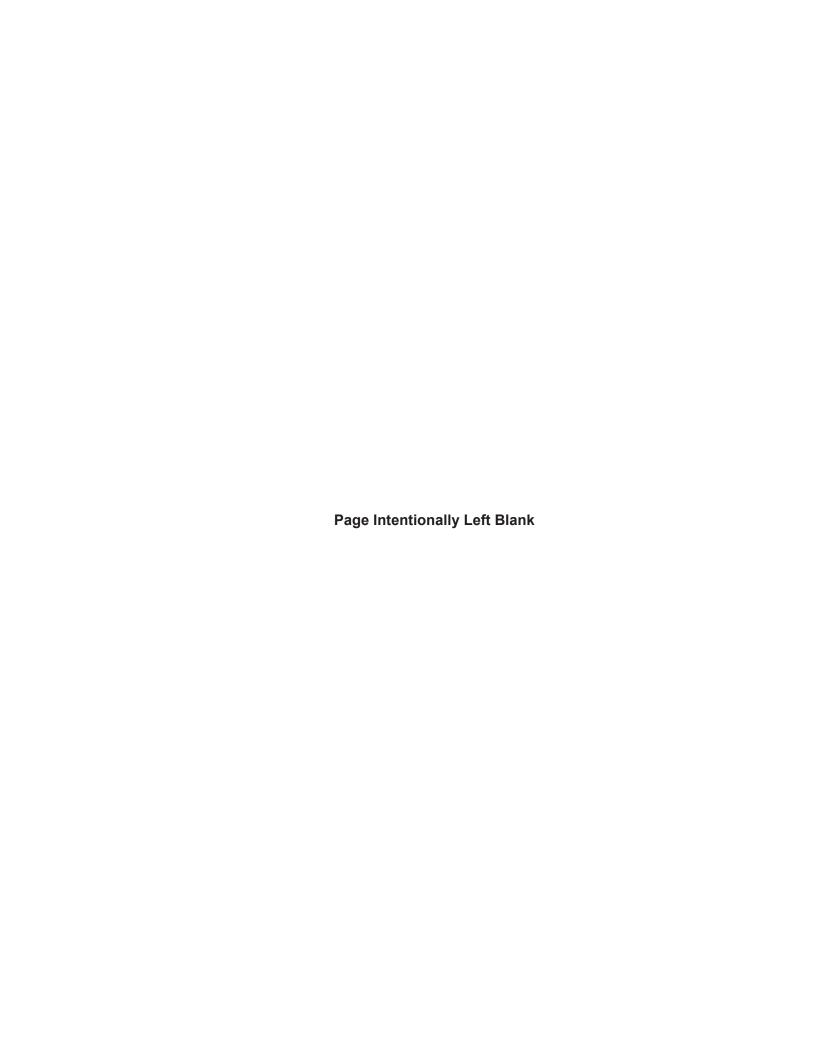
# **GULF CONSORTIUM**

**FINANCIAL STATEMENTS** 

**SEPTEMBER 30, 2021** 





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#### **INDEPENDENT AUDITORS' REPORT**

To the Honorable Members of Gulf Consortium

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the general fund of the Gulf Consortium (the Consortium), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Consortium's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of the Gulf Consortium as of September 30, 2021, and the respective changes in financial position, and the respective budgetary comparison information for the general fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for the purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 10, 2022, on our consideration of the Consortium's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Consortium's internal control over financial reporting and compliance.

Fort Walton Beach, Florida June 10, 2022

Warren averett, LLC

As management of the Gulf Consortium (the Consortium), our discussion and analysis of the Consortium's financial performance provides an overview of the Consortium's financial activities for the fiscal year ended September 30, 2021. It should be read in conjunction with the Consortium's financial statements, which follow this section.

#### **FINANCIAL HIGHLIGHTS**

- The Consortium's assets exceeded its liabilities by \$15,163 (net position) and represents a decrease of \$7,720 from the prior year. The total net position of the Consortium is unrestricted.
- Operating revenues consist of membership dues paid by each of the 23 participating counties and grant funds earned from the Oil Spill Impact Program. Total revenues earned during the year ended September 30, 2021, were \$964,969, of which 89% was generated from a federal grant award and 11% from membership dues.
- Grant-funded expenses of \$858,182 consisted of direct project costs and services approved to provide grant management services.
- Other operating expense of \$114,507, which was paid from membership dues and prior year unrestricted resources related to Consortium management, legal, audit, meeting and travel and other operating expenses. The Consortium budgeted to use excess fund balance derived from membership dues from prior years to fund a portion of membership expenses in FY21.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The Consortium is a public entity created in 2012 by Inter-local Agreement among Florida's 23 Gulf Coast counties, from Escambia County in the western panhandle of Florida to Monroe County on the southern tip of Florida and the United States.

Florida's 23 Gulf Coast counties formed the Consortium to meet requirements of the RESTORE Act to develop a State Expenditure Plan for economic and environmental recovery of the Gulf Coast in Florida following the Deepwater Horizon oil spill. The RESTORE Act was passed by the Congress and signed into law in 2012, by the President.

The Consortium's Board of Directors consists of one representative from each of the 23 counties. As a public entity, the Consortium must meet all government transparency requirements in Florida, including open public records and meetings, ethics, and state auditing obligations. The Consortium meets regularly to carry out its duties in administering the oil spill funds.

The Consortium entered into a Memorandum of Understanding (MOU) with Florida Governor Rick Scott in 2013 to foster the development of the State Expenditure Plan (SEP), to enhance coordination and also to ensure consistency with the goals and objectives of the Gulf Coast Ecosystem Restoration Council's Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy. The MOU outlines cooperation elements between the Governor's office and the Consortium and identifies the Consortium as the responsible party for the creation of the State Expenditure Plan.

#### OVERVIEW OF THE FINANCIAL STATEMENTS - CONTINUED

**Governmental financial statements** – The governmental financial statements are designed to provide readers with a broad overview of the Consortium's finances.

#### Government-wide and Fund Financial Statements

The basic financial statements of the Consortium are composed of the following:

- Government-wide Financial Statements
- Fund Financial Statements
- Notes to Financial Statements

Government-wide Financial Statements (the Statement of Net Position and the Statement of Activities) report information on the reporting entity as a whole. The Consortium only has governmental activity and does not engage in any business-type activities.

The government-wide financial statements are designed to provide readers with a broad overview of the Consortium's finances, in a manner similar to a private-sector business. The statement of net position presents information on all of the Consortium's assets, deferred outflows (if any), liabilities, and deferred inflows (if any), with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Consortium is improving or deteriorating. The statement of activities presents information showing how the Consortium's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods.

The accounts of the Consortium are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues and expenditures. The Consortium only maintains a general fund and is presented in separate fund financial statements. Governmental fund financial statements are prepared on a modified basis using current financial resources measurement focus. Under the modified accrual basis, revenues are recognized when they become measurable and available as net current assets.

The Consortium adopts and annual budget for the general fund. A budgetary comparison has been presented for the general fund as part of the basic financial statements, which compares not only the actual results to budget but also the original adopted budget to final budget.

**Notes to financial statements** – The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

The Management's Discussion and Analysis is the only required supplementary information applicable to the Consortium's form of government and related activities.

#### **FINANCIAL ANALYSIS**

Table 1 focuses on net position. The Consortium's net position was \$15,163 as of September 30, 2021. Unrestricted net position is intended to cover the Consortium's on-going operating expenses. During the year ended September 30, 2021, planning grant funds and SEP grant funds were available to the Consortium to pay for any grant-related costs.

Table 2 focuses on the change in net position. Operating revenues consist of membership dues paid by each of the 23 participating counties and grant funds earned from the Oil Spill Impact Program. Grant-funded expenses of \$858,182, consisted of direct project costs and services approved to provide grant management services. Other operating expenses of \$114,507, which were paid from membership dues and prior year unrestricted resources related to the Consortium's management, legal, audit, meeting and travel and other operating expenses.

# TABLE 1 GULF CONSORTIUM STATEMENTS OF NET POSITION AS OF SEPTEMBER 30, 2021 AND 2020

	2021		2020	
ASSETS				
Cash and cash equivalents	\$	6,251	\$ 42,053	
Due from other governments		99,473	31,482	
Prepaid Expenses		15,865		
TOTAL ASSETS		121,589	73,535	
LIABILITIES				
Accounts payable		106,426	50,652	
TOTAL LIABILITIES		106,426	50,652	
NET POSITION				
Unrestricted		15,163	22,883	
TOTAL NET POSITION	\$	15,163	\$ 22,883	

# TABLE 2 GULF CONSORTIUM STATEMENTS OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021 AND 2020

	2021		2020
REVENUES			
Operating grants and contributions	\$	964,969	\$ 1,421,732
TOTAL REVENUES		964,969	1,421,732
EXPENSES			
Governmental activities			
General government			
Grant-funded expenses		858,182	1,314,946
Not-grant funded expenses		114,507	136,555
TOTAL EXPENSES		972,689	 1,451,501
CHANGE IN NET POSITION		(7,720)	(29,769)
NET POSITION, BEGINNING OF YEAR		22,883	 52,652
NET POSITION, END OF YEAR	\$	15,163	\$ 22,883

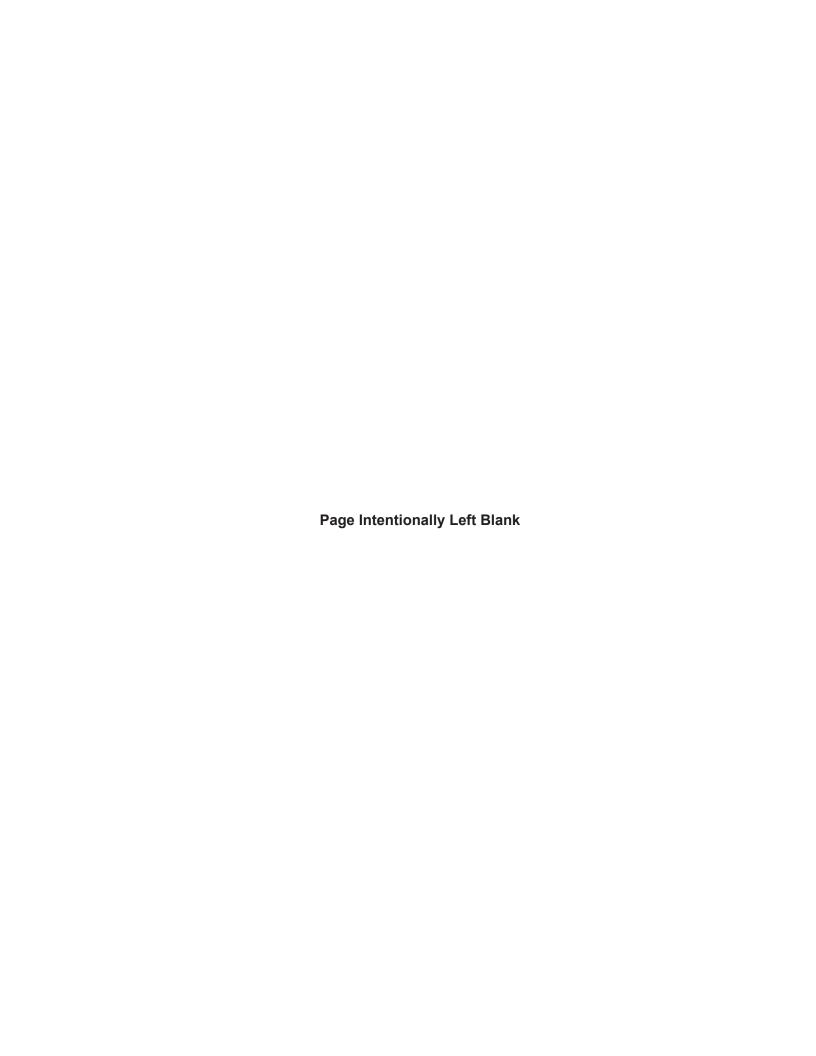
#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The fiscal year 2021 budget included the expectation to receive grant revenues relating to the Adaptive Planning Grant and Florida State Expenditure Plan. During fiscal year 2021 approximately 17 grant awards were made to 8 Florida counties totaling \$790,200. The projects are intended to substantially improve water resources across the Gulf and restore areas of habitat.

The Consortium's budgeted expenses for fiscal year 2022 total approximately \$52.6 million. The 2022 budget includes approximately \$124,000 of general operating expenses to be funded with membership dues and carry over funds from the previous year, \$64,000 of grant compliance related expenses, and \$52 million in expenses for economic and environmental recovery projects in the Gulf Coast of Florida.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a narrative overview and analysis of the financial activities of the Consortium for the fiscal year ended September 30, 2021. Management's Discussion and Analysis is designed to: (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the Consortium's financial activities, (c) identify changes in the Consortium's financial position, and (d) identify individual fund issues or concerns of the Consortium's financial activity. Questions concerning any of the information provided in the report or requests for additional information should be addressed to the President, The Balmoral Group, LLC, 165 Lincoln Avenue, Winter Park, Florida, 32789.





# GULF CONSORTIUM STATEMENT OF NET POSITION SEPTEMBER 30, 2021

	rnmental tivities	
ASSETS		
Cash and cash equivalents	\$ 6,251	
Due from other governments	99,473	
Prepaid Expenses	 15,865	
TOTAL ASSETS	121,589	
LIABILITIES		
Accounts payable and accrued liabilities	 106,426	
NET POSITION		
Unrestricted	\$ 15,163	

# GULF CONSORTIUM STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

			Program Revenue	es	Reve Chang	expense) nue and ge in Net sition
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		nmental
General government	\$ 972,689	\$ -	\$ 964,969	\$ -	\$	(7,720)
		NET P	OSITION AT BEGI	NNING OF YEAR		22,883
			NET POSITION A	T END OF YEAR	\$	15,163

# GULF CONSORTIUM GOVERNMENTAL FUND – GENERAL FUND BALANCE SHEET SEPTEMBER 30, 2021

ASSETS  Cash and cash equivalents  Due from other governments  Prepaid Expenses	\$ 6,251 99,473 15,865
TOTAL ASSETS	\$ 121,589
LIABILITIES Accounts payable and accrued liabilities	\$ 106,426
FUND BALANCE Nonspendable Unassigned	 15,865 (702)
TOTAL FUND BALANCE	15,163
TOTAL LIABILITIES AND FUND BALANCE	\$ 121,589

# GULF CONSORTIUM GOVERNMENTAL FUND – GENERAL FUND RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2021

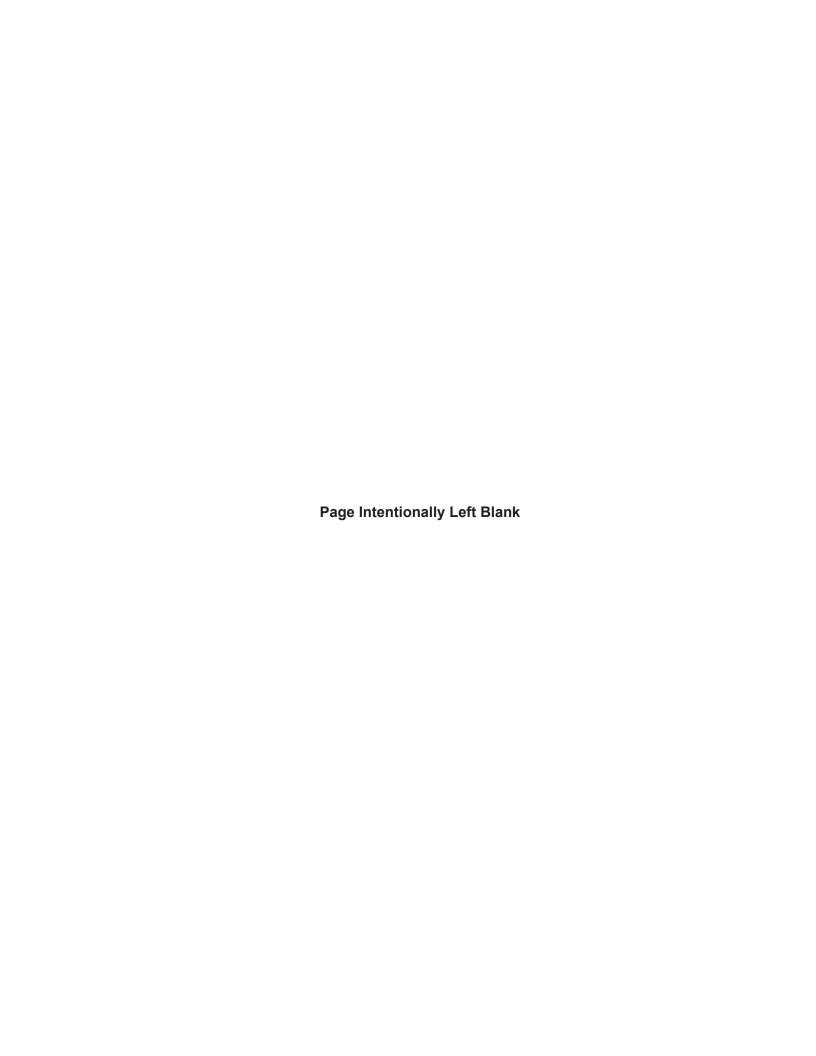
Fund balance, general fund	\$ 15,163
Amounts reported for governmental activities in the statement of net position are not different.	
Net position of governmental activities	\$ 15,163

# GULF CONSORTIUM GOVERNMENTAL FUND – GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED SEPTEMBER 30, 2021

REVENUES  Intergovernmental: Planning grants	\$ 73,887
SEP grants  Membership dues	784,292 106,790
Total revenues	964,969
EXPENDITURES	
Current General government Membership expenditures	
Management fees Legal and other professional fees Meetings and other operating	73,996 26,854 13,657
Total membership expenditures	114,507
Grant expenditures Planning grants SEP grants	73,887 784,295
Total grants expenditures	858,182
TOTAL EXPENDITURES	972,689
NET CHANGE IN FUND BALANCE	(7,720)
FUND BALANCE AT BEGINNING OF YEAR	22,883
FUND BALANCE AT END OF YEAR	\$ 15,163

# GULF CONSORTIUM GOVERNMENTAL FUND – GENERAL FUND RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

Net change in fund balance – general fund	\$ (7,720)
Amounts reported for governmental activities in the statement of activities are not different	 
Change in net position of governmental activities	\$ (7,720)



# GULF CONSORTIUM GOVERNMENTAL FUND – GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET TO ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted	Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget
REVENUES Intergovernmental: Planning grants State expenditure plan (SEP)	\$ 191,860 79,933,500	\$ 191,860 79,933,500	\$ 73,887	\$ (117,973)
Membership dues	106,790	106,790	784,292 106,790	(79,149,208)
TOTAL REVENUES	80,232,150	80,232,150	964,969	(79,267,181)
<b>EXPENDITURES</b> Membership expenditures				
Management fees	65,620	65,620	73,996	(8,376)
Legal and other professional fees	21,500	21,500	26,854	(5,354)
Meetings and other operating	29,855	29,855	13,657	16,198
Total management expenditures	116,975	116,975	114,507	2,468
Grant expenditures				
Planning grants implementation	63,950	63,950	73,887	(9,937)
SEP implementation (county projects)	39,966,750	39,966,750	784,295	39,182,455
Total grant expenditures	40,030,700	40,030,700	858,182	39,172,518
TOTAL EXPENDITURES	40,147,675	40,147,675	972,689	39,174,986
EXCESS DEFICIENCY OF REVENUES OVER (UNDER) EXPENDITURES	40,084,475	40,084,475	(7,720)	(40,092,195)
FUND BALANCE AT BEGINNING OF YEAR	22,883	22,883	22,883	
FUND BALANCE AT END OF YEAR	\$ 40,107,358	\$ 40,107,358	\$ 15,163	\$(40,092,195)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF DISTRICT

#### **Description of District**

The Gulf Consortium (the Consortium) was created in response to the United States Resources and Ecosystems Sustainability, Tourist Opportunities and Revived Economies of the Gulf Coast States Act of 2012 (RESTORE Act). The RESTORE Act was established as a mechanism for providing funding to the Gulf Coast region to restore ecosystems and rebuild local economies damaged by the Deepwater Horizon Oil Spill, which occurred on April 20, 2010. The RESTORE Act established the Gulf Coast Ecosystem Restoration Council (the Restoration Council), an independent entity, which is composed of certain federal officials and the Governors of Alabama, Florida, Mississippi, Louisiana and Texas. The RESTORE Act charges the Restoration Council with developing a comprehensive plan for ecosystem restoration in the Gulf Coast region ("Council Comprehensive Plan") that identifies projects and programs aimed at restoring and protecting the natural resources and ecosystems of the Gulf Coast Region. The projects and programs are funded from a portion of the Gulf Coast Restoration Trust Fund. For Florida, the RESTORE Act, under 33 U.S.C. Chapter 1321(t)(3)(2012), requires a consortia of local political subdivisions to develop a State Expenditure Plan, for which the RESTORE Act provides for Trust Fund expenditures that would fund projects, programs and activities that will improve the ecosystems or economy of the Gulf Coast region that meet the criteria specified in the RESTORE Act. Therefore, pursuant to Section 163.01, Florida Statutes, by Inter-local Agreement among 23 Florida Gulf Coast affected counties, the Consortium was created on November 19, 2012, to: 1) develop Florida's State Expenditure Plan, 2) prepare and process proposals for funding under the competitive program to be processed and administered by the Restoration Council, and 3) act as a resource and advocate for Consortium members.

In 2015, the Restoration Council published its final rule on the RESTORE Act, Spill Impact component state allocation formula. The Spill Impact component represents 30% of a portion of civil fines and administrative penalties derived from the Clean Water Act and is expected to be \$1.60 billion. The allocation of the Spill Impact component for the State of Florida is 18.36% of the total designated or approximately \$242 million.

During the year ended September 30, 2015, the Consortium planning grant application to prepare Florida's State Expenditure Plan (FSEP) was submitted to the Restoration Council and was subsequently approved. The Consortium's State Expenditure Plan was approved in September 2018 and the Board received approval to commence implementation activities in February 2019. The Board approved the first group of grant applications in March 2019. In September 2019 the first project was awarded. As of September 30, 2021, 21 projects have been awarded.

#### The Reporting Entity

The Consortium was incorporated as an independent special district, under the laws and regulations of the State of Florida. Membership of the Consortium is limited to the counties that were impacted by the Deepwater Horizon Oil Spill. As of September 30, 2021, the Consortium's membership consisted of the 23 Florida counties with frontage to the Gulf of Mexico. Each member appoints one Director of the Consortium to act as a representative on its behalf. The Consortium operates independently and is not subject to the oversight of any individual governmental unit, and therefore, is not a component unit of another primary government.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF DISTRICT – CONTINUED

#### **Government-wide and Fund Financial Statements**

The basic financial statements of the Consortium are composed of the following:

- Government-wide Financial Statements
- Fund Financial Statements
- Notes to Financial Statements

Government-wide Financial Statements (the Statement of Net Position and the Statement of Activities) report information on the reporting government as a whole. The Consortium only has governmental activity and does not engage in any business-type activities.

The Statement of Activities shows the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly related to a specific function or segment. *Program revenue* consists of contributions that are restricted to meeting specific requirements of a particular function or segment.

#### **Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period, or soon enough thereafter to pay liabilities of the current period. For this purpose, the Consortium considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to claims and judgments are recorded only when payment is due.

Intergovernmental revenues during the current fiscal period are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period.

The Consortium reports the following major governmental fund:

General Fund – The General Fund is the general operating fund of the Consortium and is used to account for all financial resources, except for those required to be accounted for in another fund.

When both restricted and unrestricted resources are available for use, it is the Consortium's policy to use restricted resources first, then unrestricted resources, as they are needed.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF DISTRICT – CONTINUED

#### **Intergovernmental Revenues**

The Consortium's intergovernmental revenues consist of dues and revenues received per the Interlocal Agreement and federal grant funding.

#### **Cash and Cash Equivalents**

The Consortium's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments purchased within three months of maturity.

#### **Prepaid Expenses**

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid expense. Prepaid items are recognized as expenditures on the consumption method in the general fund.

#### **Budgetary Requirement and Basis**

Expenditures are controlled by appropriations in accordance with the budget requirements set forth in the Consortium's Board policy. The budgeted revenues and expenditures reflect all amendments approved by the Board. Budgetary control is required at the fund (or grant) level. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America (GAAP).

#### **Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. CASH

Deposits at year-end were held by financial institutions designated as a "qualified public depository" by the State Treasurer. All deposits were fully insured through a combination of federal depository insurance and participation of the financial institution in the multiple financial institution collateral pool as specified in Chapter 280, Florida Statutes. At September 30, 2021, the reported amount of the deposits and the bank balance was \$6,251.

#### 3. DUE FROM OTHER GOVERNMENTS

The Consortium's receivable from other governments as of September 30, 2021, is \$99,473, which is due from the Gulf Coast Ecosystem Restoration Council.

#### 4. RELATED PARTIES AND CONTRACT COMMITMENTS

#### State of Florida

In 2013, the Consortium entered into a Memorandum of Understanding (MOU) with the Governor of the State of Florida to collaborate for the benefit of the Gulf of Mexico and the State of Florida with a focus on maximizing Florida's attainment of funds under the RESTORE Act to restore the Gulf Coast resources and energize the economic recovery in the region. The MOU requires coordination with the Governor's office on projects in the State Expenditure Plan for Florida, which will be certified, if appropriate, by the Governor to the Gulf Coast Ecosystem Restoration Council for approval (see Note 1 for information on the Restoration Council). As part of the MOU, the Governor shall appoint six individuals to provide input and guidance to the Consortium on policies and criteria used to determine projects, activities and programs for consideration in the State Expenditure Plan (the Plan). Additionally, the Consortium consults with the State on the development of the Plan and provides the Plan to the Governor for review prior to submission to the Restoration Council.

#### The Balmoral Group, LLC

In 2017, The Balmoral Group, LLC was contracted to serve as the Consortium's full-time manager. Services provided include administration of Consortium operations, as well as other administrative duties, including financial management, accounting services and the annual budget preparation. The compensation for these services is at a rate of \$175 per hour not to exceed \$100,000 per fiscal year. Non-grant related expenses under this contract for the year ended September 30, 2021 totaled \$73,996. The contract also recognizes certain management services may be eligible for grant reimbursement which can also be billed to the grant at a rate of \$175 per hour not to exceed \$350,000 per fiscal year. Management expenses relating to grant-related activity for the year ended September 30, 2021, totaled \$148,309. In January 2021, the contract was extended through April 30, 2023, with an automatic one year renewal.

#### **Leon County, Florida Procurement Services**

The Consortium has an inter-local agreement with Leon County, Florida to provide competitive procurement services as needed. The level of effort related to these services was not significant during the year ended September 30, 2021, and as such, no expenses or related in-kind revenue have been recorded.

#### **Leon County, Florida Fiscal Management Services**

The Consortium has an interlocal agreement with the Leon County Clerk of Circuit Court and Comptroller (Clerk) to provide distribution and paying agent services for payment of costs and expenses associated with developing and implementing the State Expenditure Plan. Effective March of 2019, the Clerk performs these responsibilities for three (3) basis points on each transaction processed. For the year ending September 30, 2021, \$101 of fees have been charged.

#### 5. CONCENTRATIONS

The Consortium's revenue is generated from two sources: membership dues and federal grant funds relating to the Gulf Coast Ecosystem Restoration Council Oil Spill Impact Program. During the year ended September 30, 2021, 11% of the Consortium's revenue was generated from membership dues and 89% from federal grant awards. The Consortium is fiscally dependent upon the federal grant funding and membership revenue sources.

#### 6. FUND BALANCE

The Consortium's fund balance is classified as follows:

Nonspendable Fund Balance – represents amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: prepaid items. There was a \$15,865 nonspendable fund balance at September 30, 2021.

<u>Unassigned Fund Balance</u> – represents all spendable amounts available for general use of the Consortium. There was a \$702 unassigned fund deficit at September 30, 2021. The deficit will be eliminated as the prepaid items are consumed.

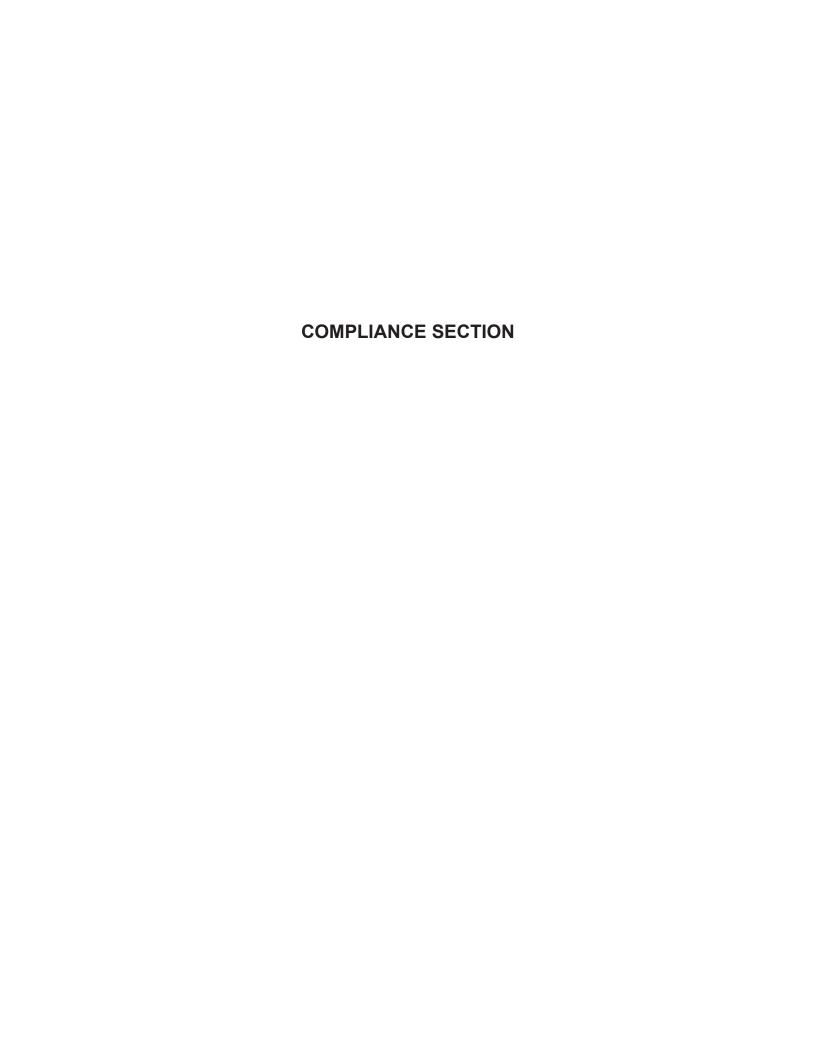
#### 7. CONTINGENCY

Amounts received or receivable from the grantor agency is subject to audit and adjustment by the grantor agency. If expenditures are disallowed as a result of these audits, the claim for reimbursement to the grantor agency would become a liability of the Consortium. In the opinion of management, any such adjustments would not be significant, and therefore do not have a material adverse effect on the financial position of the Consortium.

#### **8. GRANT COMMITMENTS**

As of September 30, 2021, the Consortium had outstanding Federal grant awards of \$27,904,002 for approved projects by the RESTORE Council. The Federal grant funds are not available to the Consortium until expenses are incurred and therefore, are not recorded as receivables. The grant expenses are subject to audit to ensure compliance with conditions precedent to the granting of funds. Any liability for reimbursement that may arise as the result of these audits is not believed to be material by management.

	Federal			
	Award		Funds	Award
	Identification	Award	Expended	Funds
Grantee(s)	Number	Amount	to Date	Remaining
Adaptive Planning	GNSSP21FL0020	\$ 191,860	\$ 73,887	\$ 117,973
Manatee	GNSSP21FL0022	689,687	10,288	679,399
Pinellas	GNSSP21FL0023	2,085,262	8,955	2,076,307
Escambia	GNSSP21FL0025	1,121,773	9,977	1,111,796
Franklin	GNSSP21FL0029	5,047,063	16,935	5,030,128
Manatee	GNSSP21FL0030	4,538,586	11,265	4,527,321
Pasco	GNTSP19FL0086	117,905	10,769	107,136
Santa Rosa, Okaloosa,				-
Citrus and Charlotte	GNTSP20FL0088	1,150,464	497,756	652,708
Wakulla	GNTSP20FL0089	81,004	20,605	60,399
Okaloosa	GNTSP20FL0090	1,066,139	121,114	945,025
Pinellas	GNTSP20FL0091	1,237,121	1,029,883	207,238
Sarasota	GNTSP20FL0092	1,107,192	2,003	1,105,189
Collier	GNTSP20FL0097	820,516	79,789	740,727
Bay	GNTSP20FL0098	545,139	106,348	438,791
Walton	GNTSP20FL0105	525,288	2,411	522,877
Jefferson	GNTSP20FL0106	1,236,271	16,863	1,219,408
Citrus	GNTSP20FL0107	695,024	3,349	691,675
Hernando	GNTSP20FL0110	453,807	15,693	438,114
Hillsborough (17-1)	GNSSP20FL0012	5,027,488	11,045	5,016,443
Levy (12-2)	GNSSP20FL0013	2,080,054	10,843	2,069,211
Gulf	GNSSP20FL0010	194,413	48,276	146,137
Totals		\$ 30,012,056	\$ 2,108,054	\$ 27,904,002



# GULF CONSORTIUM SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

Federal Grantor/Pass-Through Grantor/ State Grantor/Program Title	Assistance Listing Number	Pass-Through Entity Identifying Contract Number	Expenditures		Pass-Throu to Expenditures Subrecipie	
FEDERAL AWARDS						
Gulf Coast Ecosystem Restoration Council (RESTORE Council)						
Gulf Coast Ecosystem Restoration Counci	I					
Oil Spill Impact Program	87.052	GNSSP20FL0010	\$	45,003	\$	38,691
Oil Spill Impact Program	87.052	GNSSP20FL0012		11,045		-
Oil Spill Impact Program	87.052	GNSSP20FL0013		10,843		-
Oil Spill Impact Program	87.052	GNSSP21FL0020		73,887		-
Oil Spill Impact Program	87.052	GNSSP21FL0022		10,288		-
Oil Spill Impact Program	87.052	GNSSP21FL0023		8,955		-
Oil Spill Impact Program	87.052	GNSSP21FL0025		9,977		-
Oil Spill Impact Program	87.052	GNSSP21FL0029		16,935		-
Oil Spill Impact Program	87.052	GNSSP21FL0030		11,265		-
Oil Spill Impact Program	87.052	GNTSP19FL0086		7,211		-
Oil Spill Impact Program	87.052	GNTSP20FL0088		318,908		306,352
Oil Spill Impact Program	87.052	GNTSP20FL0089		15,848		9,142
Oil Spill Impact Program	87.052	GNTSP20FL0090		117,107		112,427
Oil Spill Impact Program	87.052	GNTSP20FL0091		13,531		11,529
Oil Spill Impact Program	87.052	GNTSP20FL0097		74,039		63,247
Oil Spill Impact Program	87.052	GNTSP20FL0098		89,618		81,540
Oil Spill Impact Program	87.052	GNTSP20FL0106		10,967		2,610
Oil Spill Impact Program	87.052	GNTSP20FL0107		325		-
Oil Spill Impact Program	87.052	GNTSP20FL0110		12,430		7,682
			\$	858,182	\$	633,220

# GULF CONSORTIUM NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### A. BASIS OF PRESENTATION

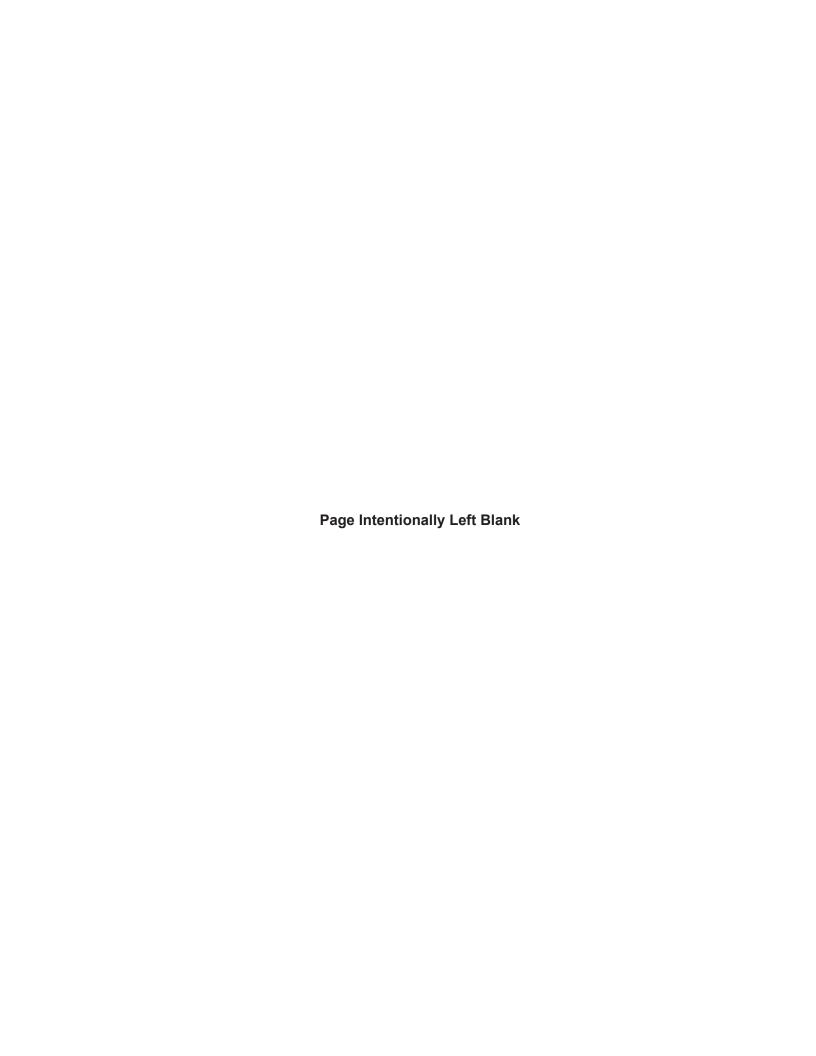
The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the Federal award activity of Gulf Consortium (the Consortium) under programs of the federal government for the year ended September 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Consortium, it is not intended to and does not present the net position or changes in net position of the Consortium.

#### **B. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement.

#### C. DE MINIMIS INDIRECT COST RATE ELECTION

The Consortium has elected to use the ten percent de minimis indirect cost rate, as allowed under Uniform Guidance.





# INDEPENDENT ACCOUNTANTS' REPORT ON AN EXAMINATION OF COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550. RULES OF THE AUDITOR GENERAL

To the Members of the Gulf Consortium

We have examined the Gulf Consortium's (the Consortium) compliance with Florida Statute 218.415, in regard to investments for the year ended September 30, 2021.

Management is responsible for the Consortium's compliance with those requirements. Our responsibility is to express an opinion on the Consortium's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Consortium complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Consortium complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Consortium's compliance with specified requirements.

In our opinion, the Consortium complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

Fort Walton Beach, Florida

Warren averett, LLC

June 10, 2022



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### To the Members of the Gulf Consortium

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of governmental activities and general fund of the Gulf Consortium (the Consortium), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Consortium's basic financial statements and have issued our report thereon dated June 10, 2022.

#### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the Consortium's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Consortium's internal control. Accordingly, we do not express an opinion on the effectiveness of the Consortium's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Consortium's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Consortium's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Consortium's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fort Walton Beach, Florida

Warren averett. LLC

June 10, 2022





# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR A FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Members of the Gulf Consortium

#### Report on Compliance for Oil Spill Impact Program

We have audited the compliance of Gulf Consortium (the Consortium) with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the Consortium's Oil Spill Impact Program (the Program) for the year ended September 30, 2021.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal and state awards applicable to the Program.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for the Consortium's Program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the Program occurred. An audit includes examining, on a test basis, evidence about the Consortium's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the Consortium's Oil Spill Impact Program. However, our audit does not provide a legal determination of the Consortium's compliance with those requirements.

#### **Opinion on Major Federal Program**

In our opinion, the Consortium complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the Oil Spill Impact Program for the year ended September 30, 2021.

#### **Report on Internal Control over Compliance**

Management of the Consortium is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the internal control over compliance with requirements that could have a direct and material effect on the Program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for its Program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Consortium's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Fort Walton Beach, Florida June 10. 2022

Warren averett LLC

## GULF CONSORTIUM SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### A. SUMMARY OF AUDITORS' RESULTS Financial Statements Type of auditors' report issued: Unmodified Internal control over financial reporting: Material weakness(es) identified? Yes Χ No Significant deficiency(ies) identified that is/are None not considered to be material weaknesses? Χ Reported Yes Noncompliance material to financial statements noted? Yes Χ No Federal Awards Internal control over federal program: Material weakness(es) identified? Yes Χ No • Significant deficiency(ies) identified that is/are None not considered to be material weaknesses? Yes Reported Type of auditors' report issued on compliance for federal program: Unmodified Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance? Yes Χ No Identification of federal program: Name of Federal Program or Cluster **Assistance Listing Num.** Gulf Coast Ecosystem Restoration Council Oil Spill Impact Program 87.052 Dollar threshold used to distinguish between type A and type B programs for federal awards? \$750,000

X Yes

No

Auditee qualified as low-risk auditee for federal awards?

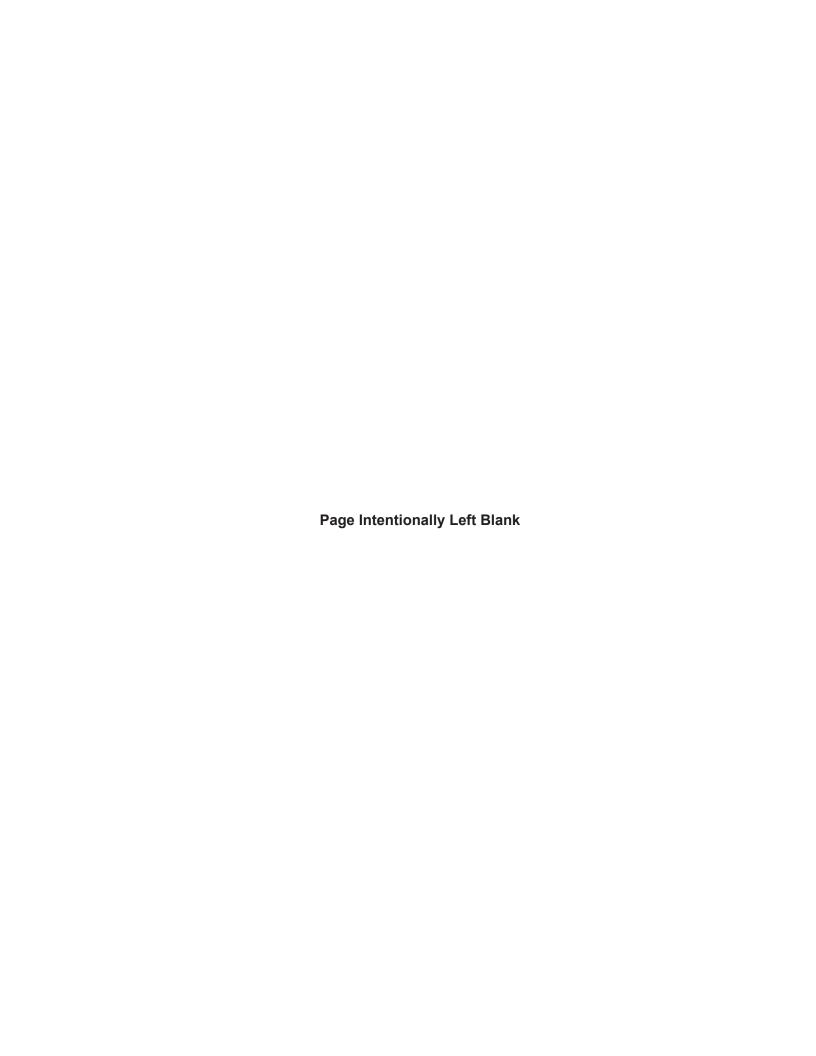
# GULF CONSORTIUM SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### **B. FINANCIAL STATEMENT FINDINGS**

There were no findings, which were required to be reported in accordance with government auditing standards generally accepted in the United Statements of America.

#### C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no findings, which were required to be reported in accordance with the Uniform Guidance.



# GULF CONSORTIUM SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2021

There were no findings for the fiscal year ended September 30, 2020, which were required to be reported in accordance with government auditing standards generally accepted in the United Statements of America and in accordance with the Uniform Guidance.



#### MANAGEMENT LETTER

To the Members of the Gulf Consortium

#### **Report on the Financial Statements**

We have audited the financial statements of the Gulf Consortium (the Consortium), as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements and have issued our report thereon dated June 10, 2022.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of *Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, And the Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Florida Auditor General*.

#### **Other Reporting Requirements**

We have also issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance of a Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidnace; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an Examination of Compliance Requirements in Accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated June 10, 2022, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether corrective actions have been taken to address findings and recommendations made in the preceding annual financial report. Corrective actions have been taken to address findings and recommendations made in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The official title and legal authority for the Consortium has been disclosed in Note 1 to the financial statements. The Consortium has no component units.

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether the Consortium has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, the results of our tests did not indicate that the Consortium met any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the Consortium's financial condition, and our financial condition assessment was based, in part, on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Gulf Consortium reported:

- a. No Consortium employees compensated in the last pay period of the district's fiscal year.
- b. No independent contractors to whom nonemployee compensation was paid in the last month of the Consortium's fiscal year.
- c. No compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency.
- d. No compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency.
- e. No construction projects.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes is reflected in the Consortium's basic financial statements.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, members of the Consortium, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We greatly appreciate the assistance and cooperation extended to us during our audit.

Fort Walton Beach, Florida

Warren averett, LLC

June 10, 2022